COMMONWEALTH OF VIRGINIA

2014 Grant Manual Virginia Dam Safety, Flood Prevention & Protection Assistance Fund

2014 Grant Funding

Applications due: 5 p.m., May 1, 2014

Developed by the Department of Conservation and Recreation in cooperation with the Virginia Resources Authority





March 2014

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A. Checklist

1. Submit three completed copies of the Grant Application in Section H of the Grant Manual to be received no later than 5 p.m., May 1, 2014 to:

Virginia Department of Conservation and Recreation
Attention: Dam Safety, Flood Prevention & Protection Assistance Fund
Division of Dam Safety and Floodplain Management
600 E. Main Street, 24th Floor
Richmond, Virginia 23219

Phone: (804) 371-6095; Fax: (804) 371-2630 E-mail: Jacqueline.Hall@dcr.virginia.gov

- 2. After approval by the Virginia Soil and Water Conservation Board at the meeting scheduled for May 23, 2014, notice of awards will be posted online on the DCR website at www.dcr.virginia.gov under Dam Safety and Floodplain Management.
- 3. Virginia Resources Authority (VRA) will mail Grant Agreements to recipients. Return signed Grant Agreement within 90 days of receipt to:

Kimberly S. Adams
Virginia Resources Authority
1111 E. Main Street, Suite 1920
Richmond, VA 23219

- 4. Submit quarterly reports as specified in Section I of the Grants Manual to: Virginia Department of Conservation and Recreation Attention: Dam Safety, Flood Prevention & Protection Assistance Fund Division of Dam Safety and Floodplain Management 600 E. Main Street, 24th Floor Richmond, Virginia 23219
- 5. After the dam safety project is completed, submit the engineering work to the Regional Dam Safety Engineer for approval or after the flood prevention project is completed submit the work to DCR Floodplain Management staff for approval. Name and address of your Regional Dam Safety Engineer and DCR Floodplain Management staff are available online at http://www.dcr.virginia.gov/dam_safety_and_floodplains/dsfpmcontx.shtml
- 6. For reimbursement, submit written project approval from the Regional Dam Safety Engineer or DCR Floodplain Management staff, paid receipts, signed Form of Requisition in Grant Agreement, and signed Certificate of the Consulting Engineer Form in Grant Agreement to:

Virginia Department of Conservation and Recreation
Attention: Dam Safety, Flood Prevention & Protection Assistance Fund
Division of Dam Safety and Floodplain Management
600 E. Main Street, 24th Floor
Richmond, Virginia 23219

B. Background and Introduction

Introduction

The purpose of this manual is to provide guidance regarding the policies, criteria, conditions, and procedures for determining project eligibility and awarding grants from the Virginia Dam Safety, Flood Prevention and Protection Assistance Fund to local governments and private entities for specified dam safety and floodplain management issues pursuant to §10.1-603.16 et seq. of the Code of Virginia. For the purposes of this manual and the fund, "local government" means any county, city, town, municipal corporation, authority, district, commission, or political subdivision created by the General Assembly or pursuant to the Constitution or laws of the Commonwealth, or any combination of two or more of these entities. "Private entities" means dam owners, whether individuals, partnerships, corporations, or other nongovernmental entities.

Virginia Dam Safety, Flood Prevention and Protection Assistance Fund

The Virginia Dam Safety, Flood Prevention and Protection Assistance Fund was established to:

- 1. Make 50% matching grants to local governments and to private entities owning existing dams to improve dam safety in accordance with the purposes set out in §10.1-603.19. State-owned and federally-owned dams, or dams not regulated pursuant to the Dam Safety Act (§10.1-604 et seq. of the Code of Virginia) are ineligible.
- 2. Make 50% matching grants to any local government for the purpose of assisting the local government with improvements to flood prevention and protection.

The fund consists of moneys appropriated by the General Assembly, assessments made on flood insurance premium income pursuant to §38.2-401.1 of the Code of Virginia, funds returned in the form of interest and loan principal by recipients of funding, income from the investment of monies contained in the fund, and other public and private funds eligible for deposit.

The fund is permanent and non-reverting and is administered and managed by the Virginia Resources Authority (VRA) in cooperation with the Virginia Department of Conservation and Recreation (DCR). The DCR Director will determine the type and amounts of funding available prior to each funding period, and will specify the categories that will be considered for loan and/or grant assistance. The director is authorized to make expenditures in accordance with § 10.1-603.16 et seq. and the terms of this guidance document following approval of applications from the Virginia Soil and Water Conservation Board (Board).

Virginia's Dam Safety Program

Provisions of the Virginia Dam Safety Act, (§ 10.1-604 et seq.) and its attendant regulations (4 VAC 50-20-10 et seq.) promulgated by the Virginia Soil and Water Conservation Board promote the proper and safe design, construction, operation and maintenance of dams in the Commonwealth. The act applies to dams that are twenty-five feet or higher and that create a maximum impoundment capacity of fifteen acre-feet or greater, and dams that are six feet or higher and create a maximum impoundment capacity of fifty acre-feet or greater. Exceptions are dams operated primarily for agricultural purposes which are less than 25 feet in height or which create a maximum impoundment capacity smaller than 100 acre feet, dams owned or licensed by the United States government, dams licensed by the State Corporation Commission that are subject to a safety inspection program, water or silt retaining dams approved pursuant to Code of Virginia § 45.1-222 or 225.1 (mining or quarry dams permitted by the Virginia Department of Mines, Minerals, and Energy), and obstructions in a canal used to raise or lower water. The Dam Safety Program's goal is to enhance public safety by administering an effective program that assists dam owners in protecting their dams.

Virginia's Floodplain Management Program

The Virginia Flood Damage Reduction Act of 1989 is administered by DCR through the Floodplain Management Program in DCR's Division of Dam Safety and Floodplain Management. The program's objectives are to prevent loss of life, reduce property damage caused by flooding, and conserve the natural and beneficial riverine and coastal floodplains of the Commonwealth. The program pursues these objectives by assisting localities in identifying flood risks, in communicating those risks to residents, and in managing development in identified flood hazard areas.

C. DCR Grant Eligibility Criteria and Application Procedures

Eligible Project Types

Dam Safety (for government and private entities)

- o Dam Break Inundation Zone Analysis, Mapping and Digitization
- o Emergency Action Plan Development
- Incremental Damage Analysis
- Engineering for Dam Repairs

Flood Prevention and Protection (for government entities):

- Locality Flood Warning and Response Systems such as Reverse 911 and IFLOWS
- Improvements to Locality Floodplain Program and Acceptance in Community Rating System
- o Locality Floodplain Information and Educational Programs

DCR Conditions and Limitations for Making Grants

- Grant assistance will be awarded by category on a competitive scoring basis for eligible projects that meet the general conditions of this section.
- Grants from the fund require a minimum 50 percent match by the recipient and is a reimbursement grant meaning the project shall be paid for prior to grant fund disbursement.
- Total available grant funds for 2013.

The total amount of expenditures for grants in any fiscal year shall not exceed 50 percent of the total noninterest or income deposits made to the Fund during the previous fiscal year, together with the total amount collected in interest or income from the investment of moneys in the Fund from the previous fiscal year as determined at the beginning of the fiscal year. Based on this limitation, a total of \$500,000 is available for 2014 grants. Maximum grant amount per project will be determined based on scoring, amounts requested from eligible projects, and available funds.

- DCR, VRA, and the Board, in their discretion, reserve the right to provide
 funding at a level lesser than requested by the applicant, or to refuse to fund an
 applicant's request. Reasons for such determinations include, <u>but are not limited</u>
 to, attainability of the proposal, credit worthiness of the applicant, total funding
 determined to be necessary to complete the project, and total available funding.
- Applications for 2014 Grant Funding must be received by 5 p.m. May 1, 2014.
- In order for a grant to be authorized, an eligible project shall satisfy the following general conditions:
 - An application meeting the requirements set forth in this manual has been submitted to DCR within the specified application period.
 - The applicant has provided satisfactory assurances of match funding, property ownership, and adequate project maintenance and management (where applicable).
 - Where applicable, the applicant (if a locality or entity (for example, a
 corporation or homeowner's association)) has formally adopted a resolution
 requesting assistance from the fund or a statement indicating that a resolution
 will be proposed and once approved, forwarded to and acceptable to DCR
 prior to dispersal of funds.
 - o If a grant is sought for a study, project or activity that will be carried out in concert with a federal agency, the applicant must have entered into, or have adopted a resolution to enter into, any necessary written agreement with the federal agency endorsing the study, project or activity, including any provisions for cost sharing.

- In order for a grant to be authorized for a flood prevention or protection project or study, the following <u>additional</u> conditions must be satisfied:
 - A local government that applies for funding for flood prevention or protection projects or studies must be participating in the National Flood Insurance Program (NFIP), and must not have probationary status or be under suspension.

D. Application Review and Approval

 Qualifying projects in each category are selected for funding on a competitive scoring basis. DCR will use the following procedure in determining the qualification of an application.

Virginia Department of Conservation and Recreation (DCR) Review

- Applications will be received and reviewed by the DCR's Division of Dam Safety and Floodplain Management for completeness in accordance with the eligible grant categories. Division staff will additionally review each complete application to determine its merits.
- The Division of Dam Safety and Floodplain Management staff will forward recommendations to the DCR Director and will meet with the director as needed to discuss and prioritize each application in accordance with the criteria set out in this manual.

Virginia Soil and Water Conservation Board Review

 The DCR Director will recommend qualified projects for funding to the Board. The Board will consider the Director's recommendations and approve projects for funding in accordance with the criteria set out in this manual.

Virginia Resources Authority (VRA) Review

Following the Board's approval and pending further necessary submittals, the application will be forwarded to VRA for development and execution of a grant agreement. All applications must qualify pursuant to VRA's criteria in order to be eligible for funding.

E. Project Commencement and Schedule for Completion

Since the readiness of projects to proceed is a critical factor in maintaining the integrity of the program, projects will be required to commence and to be carried out within 12 months of the signing of the Grant Agreement. If a project does not commence in a timely fashion, or fails to proceed in accordance with schedule, funding may be withdrawn from the project and the applicant may be required to reapply during the next funding round. Such funds may be redistributed to other qualifying projects at the discretion of the Board.

F. Reporting and Close-Out Guidelines for Grant Recipients

Following execution of a grant agreement, successful applicants must submit quarterly reports to DCR by January 15, April 15, July 15, and October 15 for the previous quarter. Section I contains the quarterly reporting form that is required to be submitted.

Where applicable, DCR will conduct project inspections as necessary to ensure conformance to grant terms. Final project deliverables defined in the approved Scope of Work are due to DCR within 30 days following the project end date, unless another date is agreed upon.

All materials shall be provided digitally (if not also in print) to DCR as a requirement for receipt of this grant. Reports must be provided in either PDF and/or a Microsoft Word compatible format, including any embedded maps or other figures/illustrations. Any engineering files and assumptions necessary to replicate various analyses or other calculations need to be provided in a format compatible with the software used to perform those calculations; likewise all output files are also required. All tabular information not included in the engineering files above, whether or not contained within any report or appendix, which was used as the basis for any calculation, shall be provided in a Microsoft Excel compatible format or Microsoft Access compatible format. Dam break inundation maps, i.e. the cartographic product, should be provided via PDF format if not already embedded within the report(s). Though, these inundation PDF map deliverables shall not substitute for the underlying data in a well formed, georeferenced, and properly projected GIS format; if derived from CAD or another non-GIS workflow, at minimum the inundation areas, building footprints and elevation data will need to be converted into a GIS compatible format. The coordinates of flood warning and response systems shall also be provided. See the Division of Dam Safety and Floodplain Management Digital Deliverables Specifications document for specific requirements and direction.

Close out of the Grant Agreement project will require confirmation by the respective Dam Safety Regional Engineer or DCR Floodplain Management staff. The Certificate of the Consulting Engineer Form must be completed by the dam owner and the owner's consulting engineer with contact information and the description of project. The Regional Engineer or DCR Floodplain Management staff will confirm the project has been completed, sign the form and return it to owner. The owner should then submit this signed form with paid receipts, signed Form of Requisition in Grant Agreement, and signed Certificate of the Consulting Engineer Form to the DCR Dam Safety & Floodplain Management Office in Richmond (see address on page 3.)

G. Virginia Resources Authority (VRA) Specific Conditions and Limitations for Grants

Grant funds will be disbursed to the recipient by VRA after approval and request by DCR. Any grants shall be disbursed on a reimbursement basis only. All requests for disbursement shall be delivered to DCR for approval. DCR shall forward the approved request to VRA for payment.

H. 2014 Simplified Grant Application Form

- Applications are due by 5 p.m., May 1, 2014.
- Please limit each application to one project.
- Submit three (3) copies of each completed application to:

Virginia Department of Conservation and Recreation Attention: Dam Safety, Flood Prevention & Protection Assistance Fund Division of Dam Safety and Floodplain Management 600 E. Main Street, 24th Floor, Richmond, Virginia 23219 Phone: (804) 371-6095; Fax: (804) 371-2630

Email: jacqueline.hall@dcr.virginia.gov

Name of A	Applicant:
Organiza	tion:
Address:	
Telephon	ne Number:
E-mail:	
Contact I	Person (if different):
Address:	
Telephon	ne Number:
E-mail:	
Project C	Category (check one):
Type of A	Applicant (check one): □ Public Government Entity □ Private Entity
Dam Safe	Cype (check one): ety (for government and private entities) Dam Break Inundation Zone Analysis, Mapping and Digitization Hazard Classification Analysis ACER M-11 Emergency Action Plan Development Incremental Damage Analysis

- o Spillway Capacity Analysis
- Engineering & Design for Repairs

Flood Prevention and Protection (for government entities):

- o Community Outreach, Information & Educational Programs
- Ordinance Revisions
- o Development of Flood Cost Reduction & Resiliency Standards
- Locality Flood Warning and Response Systems such as Reverse 911 and IFLOWS

0	Improvements to Locality Floodplain Program and Acceptance in Community Rating System					
Title of Project:						
Description of Project:						
Locati	on of Project (list address, nearby roads, town, city, county as applicable):					
Gene	ral Questions:					
Has thi	s project already been completed?					
Can thi	is project be completed in 12 months?					
Has the	e applicant previously received a grant from this Fund?					
If yes,	was the grant for the same project?					
For Da	am Safety projects, please answer the following:					
Name a	and ID Number of Dam?					
Hazard	Classification (High, Significant, Low)?					

How many lives are at risk if this dam fails?

How many residential units are in the dam break inundation zone?

Are any of the following located in the dam break inundation zone (public roads, public utilities, schools, hospitals, commercial structures)?

What is the use of the impoundment structure (public water supply, public recreational access, no public access, flood control)?

Has the dam owner complied with all annual inspection and reporting requirements during the last 5 years?

For Flood Prevention & Protection projects (government only), please answer the following:

Is the applicant a participant in the National Flood Insurance Program (NFIP) and not currently under suspension or probation?

Does the local jurisdiction in which the project is located have a local floodplain ordinance and history of enforcement?

Does the applicant have a hazard mitigation plan?

Does the proposed project conform to the state and local hazard mitigation plans?

How many residential units are subject to flooding in the project area?

Grants from the fund require a minimum 50 percent match by the recipient and are reimbursed after payment by recipient. Please provide the following:

Amount to be Paid by Applican	t:
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Amount of Grant Funds Requested:

Total Cost of Project:

Signature	Printed Name	Position	
Date			